### F.No. Z-28016/22/2012-SSH-Pt Government of India Ministry of Health & Family Welfare **PMSSY Division**

Nirman Bhavan, MA Road, New Delhi 110001

Date: 01 October 2014

## MINUTES OF MEETING REGARDING PRELIMINARY GAP ANALYSIS REPORTS SUBMITTED BY STATE GOVERNMENTS ON PMSSY UPGRADATION- PHASE-III HELD ON 30 SEPTEMBER 2014 AT 11 AM IN ROOM NO-249-A, NIRMAN BHAVAN, NEW DELHI

A meeting, convened with advance notice, on Preliminary Gap Analysis Reports under Phase-III of Pradhan Mantri Swasthya Suraksha Yojana up-gradation, submitted by the respective State Governments in respect of the following Government Medical Colleges / Institutions (GMCI), was held in Room No.249, 2<sup>nd</sup> Floor, A Wing, Nirman Bhawan New Delhi on 30<sup>th</sup> September, 2014 at 11.00 AM: Odisha: MKCG Medical College, Berhampur and VSS Medical College, Burla; Rajasthan: SP Medical College, Bikaner, RNT Medical College, Udaipur and Govt Medical College, Kota; Tamil Nadu: Thanjavur Medical College, Thanjavur and Tirunelveli Medical College, Tirunelveli; Tripura: Agartala Govt Medical College and UP: Govt Medical College, Jhansi; Govt Medical College, Gorakhpur; MLN Medical College, Allahabad and LLR Medical College, Meerut. The meeting was co-chaired by Joint Secretary (PMSSY) and Directors of JIPMER Puducherry, AIIMS Bhubaneswar, AIIMS Jodhpur and AIIMS Patna. The participants' list is at Annex-A.

- 2. JS (PMSSY) welcomed the participants and spoke about the time lines (of December 2014 for start of construction on ground) given by higher authorities for time bound execution of the projects in a cost-effective, environment friendly, transparent, equitable and statutory/regulatory compliant manner while also adopting IPHS guidelines as applicable (ref minutes at Annex-B). He added that the outcome of the exercise would be placed before Secretary HFW for orders. The Directors of JIPMER Puducherry, AIIMS Bhubaneswar, AIIMS Jodhpur and AIIMS Patna also welcomed the participants and impressed upon all concerned to take up the projects in a mission mode with primary objective of meeting the objectives of tertiary health care delivery and advancement of medical education in a cost efficient manner. It was stated that in the light of decision taken by the IPC headed by Secretary HFW in its meeting held on 16 September 2014, it has been directed by IPC that the technical specifications approved for six new AIIMS shall be adopted for all the PMSSY up-gradation projects for similar equipment and there should not be any deviation in specifications approved for AIIMS. It was stated by the State Government side that their Governments were committed to the guidelines on PMSSY Ph-3 already conveyed by Ministry.
- 3. Thereafter each of the States made detailed presentation on their preliminary gap analysis report Government Medical College / Institution wise. It was noted that the State Governments had accepted the guidelines on PMSSY ph-3 conveyed from time to time including Secretary HFW DO dated 2 January 2014 to respective Chief Secretaries. It was also noted that respective State Governments would create and fill posts in a time bound manner. Based on the presentations detailed discussion took place and decisions or agreed positions were arrived at.
- 4. In respect of medical equipment it was decided that the respective GMCI/ State Governments would get the list vetted by the Apex Institute of National Importance assigned for the purpose keeping in mind the cost ceiling meant for medical equipment. It was agreed that there would be no civil constructions

scattered here and there but, would be in the form of a unified Super Specialty Block (SSB). Medical equipment can be provided to existing departments also for their up-gradation within cost ceiling. The

agreed positions arrived at, in respect of each GMCI are summarized as follows:

State	Govt Med College / Institution	No of Super Specialty DEPA- RTMENTS to be considered under PMSSY -3	No of ADDITIONAL PG SEATS to be created in relation to PMSSY ph-3	No of BEDS related to Super Specialty Deptt to be additionally created under PMSSY -3	No of ICU BEDS related to Super Specialty Deptt to be additionally created under PMSSY -3	No of OPERATION THEATRES related to Super Specialty Deptt to be additionally created under PMSSY -3	Civil Works (includes Electrical etc) component ceiling in Rs Cr.	Medical Equipment component ceiling in Rs Cr.
Rajasthan	SP MC, Bikaner	FIVE	14	160	40	8	70	65
Rajasthan	RNT MC Udaipur	NINE	16	200	60	6	75	60
Rajasthan	GMC Kota	NINE	15	210	70	12	80	55
T. Nadu	GMC Thanjavur	TEN	14	200	90	5	80	55
T. Nadu	GMC Tirunelveli	EIGHT	24	280	50	.7	84	51
Tripura	GMC Agartala	ELEVEN	No base exists	200	50	6	95	40
UP	LLR MC Meerut	SEVEN	18	140	35	6	70	65
UP	MLNMC Allhbad	EIGHT	24	150	50	10	70	65
UP	GMC Gorakhpur	EIGHT	18	160	36	8	70	65
UP	GMC Jhansi	SIX	18	180	60	6	80	55

- 4.1 In respect of MKCG MC Berhampur and VSS MC Burla in Odisha, Preliminary Gap Analysis Reports were found to be not in accordance with guidelines and hence were not accepted. The State may re-work the report.
- 5. The respective Project Management & Supervision Consultants (CPWD / HLL / HSCC) assigned the GMCI would submit Project Reports for Civil Works component for each GMCI to MoHFW through the respective State Governments by 12 October 2014.
- 6. GMCIs would also complete their exercise of getting the medical equipment lists vetted by Apex Institutions and forward the same to MoHFW through the respective State Governments by end of October 2014.

These minutes have been seen by Secretary HFW before issue.

Director Email: AMRIT.L@NIC.IN

Telephone: 23062655

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- 1. Principal Secretary to the Government of Odisha/ Rajasthan / Tamil Nadu/ Tripura /Uttar Pradesh, Med Edu Department.
- 2. Director, JIPMER Puducherry; AIIMS- Bhubaneswar/ AIIMS- Jodhpur/ AIIMS- Patna/ AIIMS- Rishikesh
- 3. Principal / Dean / Head of the respective Government Medical College/ Institution.
- 4. CMD, HLL NOIDA;
- 5. CMD HSCC NOIDA;
- 6. Addl DG, CPWD. ER-II Shillong; NR-II Lucknow;
- 7. Superintending Engineer, JIPMER Puducherry; AllMS- Bhubaneswar / AllMS- Jodhpur/ AllMS- Patna / AllMS-Rishikesh;
- 8. Medical Superintendent, JIPMER Puducherry; AllMS- Bhubaneswar / AllMS- Jodhpur/ AllMS- Patna / AllMS- Rishikesh



Meeting on preliminary Gap Analysis Reports under Phase-III of Pradhan Mantri Swasthya Yojana up-gradation, submitted by the respective State Government on 30 September, 2014 at 11:00 AM

## Attendance sheet

Sl.No.	Name & Designation	Organization/ Medical College/ Institute	Mobile No. Email ID	Signature
1.	SUNDEEP NAYAN JS.	KOHFW	98688 49773 KINAYAND	
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5.	A P MOHANT	MS, AHMS BBSR	9438884292	*
6.	S. Geethalakshin DIRECTOR OF MEDICAL EDUCATION	Goot & Manage	0984031605	o Jon
7.	Dr. THULASIRAM.	GiTirunelveli Nadi college Tirunelveli	094423	Like
8.	DV. K. Shantar Nodal officer	men Timmelvehi Mech cal college Tixmelveh	9443/	Son
9.	DR P.G. SANCARA NARAYANAN DEAN YC	Thomas Nedwal-	94431 57748	A-7-

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29	A.K.SHARMA SE	CPWD, Agra	9760535070 SEACCAGRAG GMAIL.COM	J. Slame	
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35	Dr Sanjay Matopator	VSSMCH, Burla	08342903099	7 0
36	Prof Arun Kuman Dandapat		snjrozehapatoa egn mxcgmc. bam@gmaillem	Augandapa) 30109 114
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ANNER-B

Nirman Bhawan, New Delhi-110108 Dated, the 30th of April, 2014

Minutes of meeting held on 18.3.2014 at 11.00 AM with stakeholders to discuss Draft Guidelines for Multi-Specialty
Hospitals for PMSSY Phase-III Upgradation Projects, based on IPHS Guidelines, 2012

A meeting with advance notice, and, circulated agenda including draft guidelines, was held under the chairmanship of Joint Secretary (PMSSY), Ministry of Health & Family Welfare, on 18.3.2014 at 11.00 AM with stakeholders to discuss the Draft Guidelines for Multi-specialty Hospitals for PMSSY Phase-III Upgradation Projects, based on IPHS Guidelines 2012, recommended by the Committee of Experts constituted by the Ministry for the purpose. The list of officers participated in the meeting is enclosed at <u>Annex -I</u>.

- After welcoming the participants, Joint Secretary (PMSSY) explained the background of the proposal for adoption of IPHS
  Guidelines into civil constructions at 39 Government Medical Colleges/Institutions under PMSSY Phase-III Upgradation
  Programme.
- 3. The Draft Guidelines recommended by the Committee of Experts had been circulated amongst all stakeholders including the invitees to the meeting. Subsequently, the Planning Commission had furnished their comments on the Draft Guidelines (Annex –II). These comments were also circulated for discussion. Research Associate (Health), Planning Commission, explained the Commission's comments on the Draft Guidelines in detail. It was decided that comments given by Planning Commission need to be considered and incorporated as far as possible in the draft Guidelines.
- 4. Chief Architect, Central Design Bureau, MoHFW, (who chaired the committee for framing draft IPHS guidelines for PMSSY phase-III) made a presentation of the main points included in the Draft Guidelines. Detailed discussions were held on each of the points.
- 5. Director, JIPMER, suggested that the **bed capacity of ICU** may be restricted to 8 to 20% of total bed strength instead of 15 to 20% as suggested in the Draft Guidelines, depending upon the requirement of each Medical College/Institution. He stated that lowering the minimum requirement of bed strength will result in effective utilisation of funds.
- 5.1 Joint Secretary (PMSSY), MoHFW, was of the view that PMSSY phase-III upgradation involved 39 State Government Medical Colleges and the decision regarding bed strength of ICUs could be left to the Gap Analysis Committee constituted for each Medical College/ Institutions and the State Government concerned.
- 6. Director, JIPMER, further suggested that **Nursing Stations** should be situated at points which were most convenient to the patients. Chief Architect, Central Design Bureau, MoHFW stated that these had been taken care of.
- 7. Director (PFD), Ministry of Finance (Department of Expenditure), expressed concerns about the cost specifications of Heating Ventilation Air Conditioning (HVAC). She suggested that since HVAC was costly, installation of the system should be restricted to areas where it is absolutely necessary, like ICU etc. Consultant (Engg.) PMSSY also pointed out that provision of additional UVGI, PHI or HEPA as part of HVAC design would further add to the cost besides these were vendor specific also. After detailed discussions, it was decided keeping public expenditure and limited resources in view, that such high cost items should not be adopted and NO VENDOR SPECIFIC specifications should be adopted in the entire draft guidelines (including HVAC) as it may amount to discouraging competition.
- 8. Consultant (Engg.), PMSSY, MoHFW, made following observations on the specifications attached as Annexure A to the Draft Guidelines:
  - (i) The provision of item of anti-bacterial tiles in areas like OPD, Diagnostic, Corridors, etc. will not only add enormously to the cost but was also vendor specific. This may be restricted to areas like ICU, etc.
  - (ii) The specifications of Toilet Doors as mentioned at SI. No.9 is "PVC Doors Rajashri make or equivalent as per DSR of CPWD" needs to be replaced with "PVC doors conforming to CPWD specifications" so that these are not vendor specific.

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- The specifications of internal partition walls as mentioned at SI. No.22 of attached specifications are in variance (iii) with those mentioned in Para titled "Structures" on page 3 of the Guidelines. This needs to be corrected and specifications as mentioned in Para titled "Structures" need to be adopted so that specifications are not vendor specific.
- Joint Secretary (PMSSY) also clarified that as per the policy of the Ministry, no vendor specific items be incorporated in 9. the specifications and tenders.
- The Draft Guideline under the heading "XII) Building Maintenance" reads as follows "... Any new construction should have maintenance component in built in the tender stage as per MoHFW order No.70-2/2011-CDB/Estt.I dated 10th March, 2011". Consultant (Engg.), PMSSY, MoHFW, stated that since maintenance of the new facilities created under PMSSY Phase-III Upgradation would be the responsibility of the State Government concerned, necessary changes should be made to this condition.
- Chief Architect, CDB, MoHFW, suggested that preference should be given to escalators over ramps in the new blocks to be constructed under PMSSY Phase-III Upgradation projects. Although this item had not been included in the Draft Guidelines, he stated that this suggestion could be considered as it would result in effective use of space.
- 12. The representative of the Department of Expenditure suggested the following while conveying approvals for project execution:
  - (i) Cost per unit
  - (ii) Cost per bed
  - (iii) Cost per sqm.
  - (iv) Number of units and cost.
  - (b) Pursue NABH accreditation.
- 13. Representatives State Governments suggested the following:
  - (i) Standard design of building of SSB to arrive at minimum built up area and land area required.
  - (ii) Cost of civil works to be worked out on PAR -2012 of CPWD.
  - (iii) NDMA Guidelines to be followed for seismic Zones.
  - (iv) Gap analysis -what exists and what need to be added, so that there is no duplication of departments/equipment.
  - (v) Dovetailing of different projects of MoHFW (Government of India) for SSB like Burns, Mental Health Programme etc. to be done by State Government.
- It was decided that the draft guidelines would be revisited by the appointed Committee based on the discussion and final 14. recommendations submitted to Ministry so that further steps were taken by the Ministry.

The meeting ended with a vote of thanks to the Chair.

Deputy Secretary to the Govt. of India Tele, 23062655

DG, CPWD

3. Addl CS/ Principal Secretary (Health &Med Edu), Govt. of \_\_\_

Governments and Union Territories)

4. Adviser (Health), Planning Commission, Yojana Bhawan, New Delhi — 360 97 5. Director (Plan Finance-II), Department of Expenditure \_ 3608 8

6. CMD, HLL Lifecare Ltd. 26168
7. CMD, HSCC (I) Ltd. 37779
8. All Participants in the meeting

3. EC PMSSY Head EU HLL

1. PPS to JS (PM8SY) CAMP 14 PRINCIPAL SERETARY - BILAR DESSE 180 Mg. 3. EC PMSSY

Page 2 of 2

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Meeting on Physical infrastructure norms and specification for Multi-Specialty hospital based on IPHS Guidelines 2012 The following members were present:-

Sr.No	Name / Designation	Org.	Telephone	Signature
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3	Dr. B.L. SHERWAL DDG(M)	Decens/ Monfw	9868168410	Mursel
4	Da S. BADARI NATA Project Gonsulant	TIPHER	9442662449	極
5.	DIRECTOR	JIPMER	944221578	Di
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# Meeting on Physical infrastructure norms and specification for Multi-Specialty hospital based on IPHS Guidelines 2012 The following members were present:-

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## Meeting at 11.00 AM on 18.3.2014 with stakeholders to discuss Draft Guidelines for Multi-Speciality Hospitals for PMSSY Phase-III Upgradation Projects, based on IPHS Guidelines 2012,

### ATTENDANCE SHEET

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F.NO. 7(3)/2013 H&FW Planning Commission (Govt. of India) Health & Family Welfare Division

> Yojana Bhawan,Sansad Marg New Delhi, Dated 14th, January, 2014

#### Office Memorandum

Subject: Meeting with Stakeholders to discuss Draft Guidelines for Multi-Specialty Hospitals for PMSSY Phase III, based on IPHS Guidelines 2012

Ministry of H&FW may refer to their communication No.Z-28016/2/2014/SSH/FTS-74849 dated 7th, March 2014 on the subject mentioned above.

#### Comments of Health Division:

It is suggested that the guidelines for a 'Multi Specialty Hospital'

should also have guidelines on the following:

 Standards for Equipments: Upgradation of Health Institutions under PMSSY involves upgradation of infrastructure as well as of equipments. The current guidelines have been proposed only for upgradation of health infrastructure. Therefore, IPHS guidelines should also address to upgradation of equipments.

2. Access to Essential Medicines in All Public Facilities: XII Plan document has stated that 'All public health facilities should ensure free of cost availability of essential medicines to achieve affordable health care for bulk of population.' Guidelines need to be issued regarding list as well as sufficient inventory of good quality essential medicines in the Pharmacy of the Hospital. The provision of essential medicines free of cost must be backed by logistics arrangements to procure generic medicines that match prequalifying standards.

 Quality Standards to be offered to patients: The IPHS standards should also incorporate standards of care and service to be offered

to patients (both OPD & IPD).

4. Quality of Teaching in the Medical Colleges attached to Multi-Specialty Hospital: There has to be inbuilt system of accreditation by an external agency of the quality of teaching imparted in the colleges.

 Adequate Provision for Health Research: There should be provision of good initial support in the form of fellowship/grant for producing quality health researchers, and improving career opportunities of the young researchers. There should be provision for peer review.

All government and publicly financed private health care facilities would be expected to achieve and maintain these standards. An in-house quality management system will be built into the design of each facility, which will regularly measure its quality achievements. Facilities will be provided with an incentive, which they can share with their teams, to achieve and improve their quality rating. The service and quality standards shall be defined, made consistent with requirements under the Clinical Establishment Act, and performance of each registered facility made public, and periodically ranked. The work of quality monitoring will be suitably institutionalized.

- 6. Health Human Resources: Effective functioning of a Multi Specialty Hospital' to a very large extent depends upon the full compliment of specialists, doctors, nurses, paramedics, pharmacists radiographers etc.

  There is a need to specify norms (ratio) w.r.t. specialist, doctors, nurses, paramedics, pharmacists etc keeping in view that these are 24X7 working health facilities and also addressing to emergencies etc. The availability of adequate health personnel should be available in HMIS/Health Portal of the Hospital.
- 7. Lay out Plan of the Hospital: Lay out Plan of the Hospital should have
  - i) Special arrangement for OPD for Sr. citizens/PH.
  - ii) Residential facility for doctors/nurses
- iii) Hostels for students/nurses.
- iv) The space norms should include ladies and gents toilets besides the services areas such as waiting space, entrance hall registration counter.
- v) For patient amenities portable drinking water should be available at near reception and at waiting areas
- vi) Besides Bio waste management there should be provision for solid waste management plant and sewerage treatment plant.
- vii) Critical Care Unit (CCU) should be there.
- 8. Hed Strength of Multi-Specialty Hospital: The proposal states that Bed Strength of Multi Specialty Hospital does not include Emergency beds, ICU beds, High Dependency beds unit (HDU) beds, pre-operative and post-operative beds. In all the AIIMS like institutions, 50 beds have been earmarked for Intensive Care Units (ICUs) & Critical care and the same should be included in overall bed strength.
- HMIS: There should be Health Management Information system & Electronic case records.

10. NABH/NABL Accreditation: There should be Mandatory accreditation to existing standards like NABH NABL.

11. Autonomy & Financial Flexibility: Institute should be conferred great autonomy and delegated greater administrative and financial powers and be empowered to function as effective Board managed entity.

Institute should be encouraged to develop their own corpus to attain financial flexibility over a period of time by mobilizing contributions (including under Corporate Social Responsibility) and Internal Extra-Budgetary Resources.

It is requested that the proposed guidelines may be finalized early and made an integral component of plan /tender for upgradation all new tertiary care institutions under MoH&FW.

This issues with the approval of Member (Health), Planning Commission

Chock Bayer (Shashi Kiran Baljal) Research Associate (Health) Telefax: 23096724

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